

## Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ARA-11 EA-10 EUR-12 NEA-10 ISO-00  
SSO-00 SS-15 NSCE-00 SP-02 CIAE-00 INR-10 NSAE-00  
INRE-00 L-03 H-01 PA-01 /100 W  
-----048492 090304Z /66

O 090236Z SEP 78

FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 3289  
INFO AMEMBASSY ABIDJAN PRIORITY  
AMEMBASSY ADDIS ABABA PRIORITY  
USINT BAGHDAD PRIORITY  
AMEMBASSY BAMAKO PRIORITY  
AMEMBASSY BELGRADE PRIORITY  
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AMEMBASSY DAMASCUS PRIORITY  
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AMEMBASSY FREETOWN PRIORITY  
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AMEMBASSY TEHRAN PRIORITY  
AMEMBASSY TUNIS PRIORITY

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E.O. 11652: GDS  
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TAGS: PORG, PDEV, UNGA, RQ  
SUBJECT: DEVELOPMENTS ON PUERTO RICO IN COMMITTEE OF 24  
SEPTEMBER 8

REF: USUN 3505

1. SUMMARY. INDIAN AMB JAIPAL'S EFFORTS TO ACHIEVE

AGREEMENT ON RESOLUTION TEXT THAT COULD SERVE AS BASIS FOR COMMITTEE OF 24 (C-24) CONSENSUS ON PUERTO RICO CAME TO ABRUPT END LATE AFTERNOON SEPT 8 WHEN CUBA SUDDENLY DECIDED TO INTRODUCE NEW RESOLUTION WITHOUT JAIPAL-PROPOSED CHANGES IT HAD PREVIOUSLY ACCEPTED. NEW RESOLUTION, WHILE CONTAINING SEVERAL PROVISIONS UNACCEPTABLE TO US AND OTHERS, IS IMPROVEMENT OVER EARLIER PROPOSAL AND DOES NOT REFER QUESTION TO GA FOR ACTION. END SUMMARY.

2. INDIAN AMB JAIPAL ASKED TO SEE AMB LEONARD AND MISOFF MIDDAY SEPT 8 TO REPORT ON HIS FURTHER DISCUSSIONS WITH CUBANS AND SOVIETS THAT MORNING ABOUT POSSIBLE CONSENSUS RESOLUTION ON PUERTO RICO IN C-24. HE GAVE US COPY OF "CUBAN COUNTER-PROPOSAL" (BASICALLY SAME TEXT AS SUBMITTED TO C-24 LATER IN DAY, SEPT 8) TO TEXT HE HAD SUGGESTED TO THEM PREVIOUS EVENING. WE POINTED OUT SEVERAL PROVISIONS THAT WERE UNACCEPTABLE TO US AND SOMEWHAT LATER HE GAVE US NUMBER OF REVISIONS WHICH HE SAID HE HAD ALSO SUGGESTED TO CUBANS. IN COURSE OF NEXT SEVERAL HOURS HE SHUTTLED BETWEEN US AND CUBANS IN EFFORT TO ACHIEVE AGREEMENT ON TEXT THAT COULD THEN SERVE AS BASIS FOR DISCUSSION WITH OTHER C-24 MEMBERS IN HOPE OF ACHIEVING CONSENSUS. ASSUMPTION WAS THAT IF US AND CUBA WERE ON BOARD OTHERS WOULD COME ALONG WITH LITTLE OR NO DIFFICULTY.  
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3. WE WERE IN CONTACT WITH DEPT ON LAST BIT OF WORDING ON WHICH JAIPAL WAS AWAITING OUR RESPONSE WHEN HE SUDDENLY INFORMED MISOFF THAT CUBANS HAD "GONE BACK ON EVERYTHING" AND WERE ABOUT TO INTRODUCE IN C-24 NEW TEXT AS ORIGINALLY GIVEN TO HIM IN PLACE OF CUBAN/IRAQI RESOLUTION ALREADY BEFORE THE COMMITTEE. OBVIOUSLY VERY ANGRY, HE SAID HE HAD "WASTED ENTIRE DAY" AND WAS NOT GOING TO PARTICIPATE FURTHER IN C-24 CONSIDERATION OF QUESTION. HE ALSO SAID HE WOULD NOT PARTICIPATE IN VOTE, BUT LATER CONVERSATION WITH INDIAN C-24 REP SIKRI INDICATED THAT FINAL INDIAN POSITION NOT YET DETERMINED. JAIPAL SAID HE WOULD MAKE CLEAR TO OTHER C-24 MEMBERS THAT US HAD SHOWN FLEXIBILITY AND THAT IT WAS CUBA'S DECISION TO BREAK OFF CONSULTATIONS THAT HAD PREVENTED CONSENSUS.

4. ALTHOUGH INDIAN STATEMENT IN C-24, WHICH HAD DELAYED ITS MEETING UNTIL 5 P.M., IN LIGHT OF CONSULTATIONS IN PROGRESS, WAS BRIEF AND MILDLY-WORDED, MESSAGE APPARENTLY CAME THROUGH CLEARLY TO OTHER MEMBERS WHO WERE ALL AWARE OF EFFORTS IN WHICH JAIPAL HAD BEEN ENGAGED. ONE REP

CHARACTERIZED INDIAN STATEMENT AS "SAVAGE" AND ANOTHER AS "VERY TOUGH". YUGOSLAVS ARE REPORTED TO HAVE BEEN VERY UPSET BY DEVELOPMENTS, AS IT APPEARED THAT CONSENSUS DESIRED BY MOST WAS ON VERGE OF ACHIEVEMENT. AUSTRALIA ALSO REPORTS THAT IT UNDERSTANDS CHINA NOW PLANS NOT TO PARTICIPATE IN VOTING.

5. WE HAVE SPOKEN WITH AUSTRALIA (MORRIS), SWEDEN (HEINEBACK), INDONESIA (JUWANA) AND INDIA (SIKRI) THIS EVENING AND ALL ARE CONSIDERING HOW BEST TO DEAL WITH NEW SITUATION. AUSTRALIANS ARE INCLINED TO FAVOR REQUESTING SEPARATE VOTES ON MOST OBJECTIONABLE PARAGRAPHS (OPERATIVE 3, 4 AND 7) RATHER THAN PROPOSING AMENDMENTS. THEY SUGGEST THAT CUBANS MIGHT REVERT TO CONFIDENTIAL

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ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-11 EA-10 EUR-12 NEA-10  
SSO-00 SS-15 NSCE-00 SP-02 CIAE-00 INR-10 NSAE-00  
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FM USMISSION USUN NEW YORK  
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ORIGINAL PROPOSAL OR PARTS THEREOF IF AMENDMENTS ARE  
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SUBMITTED TO CURRENT TEXT (WHICH IS PREFERABLE TO  
EARLIER DRAFT). SWEDEN IS ALSO WEIGHING TWO ALTERNATIVES,  
AND INDIA IS CONTEMPLATING POSSIBILITY OF AMENDMENTS.  
SIKRI WAS NOT SURE WHETHER JAIPAL MIGHT SIMPLY WANT TO  
HAVE NOTHING MORE TO DO WITH THE MATTER. INDIA'S  
PRINCIPAL DIFFICULTY WITH CURRENT TEXT IS "COMPLETE  
TRANSFER OF POWERS" WORDING IN OPERATIVE PARA 3.  
INDONESIA ALSO OPPOSES THIS PROVISION. BOTH MORRIS AND  
SIKRI BELIEVE C-24 WOULD SUPPORT REQUEST FOR SEPARATE  
VOTES ON PROBLEM PARAGRAPHS SHOULD SPONSORS OBJECT TO  
THAT PROCEDURE. (IF THERE IS OBJECTION TO SUCH REQUEST,  
COMMITTEE DECIDES WHETHER TO GRANT REQUEST OR NOT.)

6. WE WILL RE-ASSESS SITUATION MONDAY WHEN WE CAN BE  
IN TOUCH WITH OTHER DELEGATIONS. FOR MOMENT, HOWEVER,  
WE ARE IN IMPROVED POSITION. DESPITE OBJECTIONABLE  
PROVISIONS IN NEW TEXT, IN PARTICULAR OPERATIVE PARAS  
3 AND 4, THIS DRAFT IS CLEARLY PREFERABLE TO PREVIOUS  
ONE, ESPECIALLY IN THAT OPERATIVE PARA 9 LIMITS ACTION  
TO C-24 AND QUESTION IS NOT REFERRED TO GA. MOREOVER,  
THERE WOULD SEEM TO BE REASONABLY GOOD CHANCE THAT TEXT  
MAY BE IMPROVED BEFORE FINAL VOTE. IN ADDITION, THE  
FACT WE HAVE SHOWN GREAT FLEXIBILITY AND WILLINGNESS TO  
ENGAGE IN GENUINE EFFORT FOR CONSENSUS, WHILE CUBANS  
HAVE BLOCKED CONSENSUS THAT ALMOST CERTAINLY WAS WITHIN  
REACH, HAS NOT BEEN LOST ON C-24 MEMBERS. WHETHER THIS  
WILL BE REFLECTED IN VOTE CANNOT BE GUARANTEED, BUT WE  
BELIEVE IT CAN ONLY REDOUND TO OUR BENEFIT IN GENERAL  
ATTITUDES OF MOST COMMITTEE MEMBERS. YOUNG

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## Message Attributes

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**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** INDEPENDENCE, COMMITTEE MEETINGS, SELFDETERMINATION, MEETING REPORTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 09 sep 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** DEVELOPMENTS ON PUERTO RICO IN COMMITTEE OF 24 SEPTEMBER 8  
**TAGS:** PORG, PDEV, RQ, UNGA, COMMITTEE OF 24  
**To:** STATE  
**Type:** TE  
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**Review Markings:**  
Sheryl P. Walter  
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20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014